

## Responsibility & Authority

*The Upper Delaware Council, Inc. is unique in the world of river conservation and management because it represents a formal partnership of local, state, and federal governments and agencies which have joined together to manage the Upper Delaware Scenic and Recreational River, a true national treasure.*

*The Council's existence evolved from special provisions in the 1978 legislation which designated the Upper Delaware River as a component of the National Wild and Scenic Rivers System, and called for development of a management plan and a program providing for the coordinated implementation and administration of the plan. To that end, the Upper Delaware Council (UDC) was formed in 1988.*

*What sets this River Management Plan apart is the commitment to local land use controls and voluntary actions by landowners to protect the resources on their own private property, as opposed to federal ownership of the land in the river corridor. The Council membership operates under a long-term cooperative agreement with the National Park Service.*

*The UDC is classified as a non-profit, tax-exempt organization under IRS Code Section 501(c)(3). It is incorporated in the Commonwealth of PA and registered to do business in NYS as well. Contributions are tax-deductible to the extent allowed by law.*



*A partnership for land, water, and people working together to conserve the Upper Delaware Scenic & Recreational River in New York and Pennsylvania*

**On the cover:** Approximately 150 bald eagles migrate each winter to the Upper Delaware Scenic and Recreational River to take advantage of fishing opportunities offered on typically open water. (Photo by UDC Resource Specialist David B. Soete, taken in January 2002, at Narrowsburg, NY)

### Upper Delaware Council

**P.O. Box 192, 211 Bridge St.  
Narrowsburg, NY 12764-0192**

**Phone: (845) 252-3022**

**Fax: (845) 252-3359**

**E-mail** (user names as noted below):

**Executive Director:** [udcdouglass](mailto:udcdouglass)

**Sr. Resource Specialist:** [udcsoete](mailto:udcsoete)

**Public Relations:** [udcramie](mailto:udcramie)

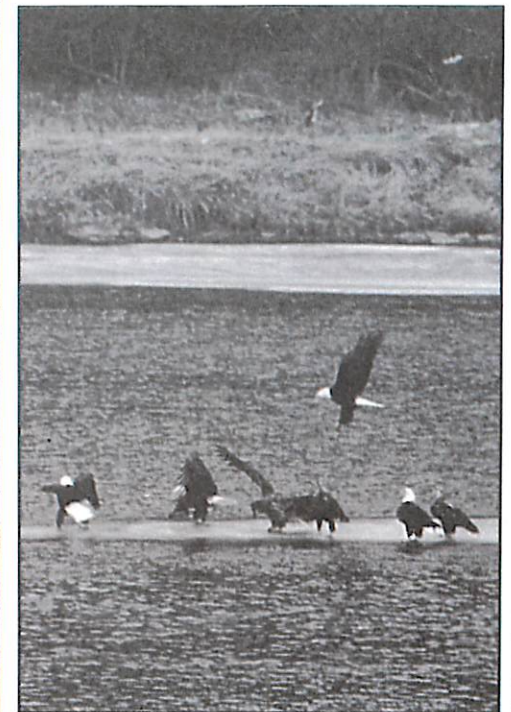
**Office Manager:** [udcconey](mailto:udcconey)

[@ezaccess.net](mailto:@ezaccess.net)

Copyright 2003 by Upper Delaware Council

# Upper Delaware Council

## Annual Report



### Fiscal Year 2002

October 1, 2001 to  
September 30, 2002



## The View from the Chair ...

Lewis J. Schmalzle

2002 Chairperson  
Town of Highland, NY



This year has had some good and not so good things happen.

First, the good. Dave Forney was appointed the new superintendent for the National Park Service Upper Delaware Scenic and Recreational River as of July 1, 2002. Dave has some big shoes to fill but I have no doubt he will do a real creditable job. Welcome to the Upper Delaware, Dave.

We also lost two good friends of the Upper Delaware. Representative Ben Gilman retired at the end of 2002 after his 20th Congressional District seat was eliminated through redistricting.

Ben has been a good friend of the Upper Delaware, from the beginning to the present. He got the bill passed in 1978 to create the Upper Delaware Scenic and Recreational River. Then he helped get the necessary federal approvals for the 1986 River Management Plan. More recently, Congressman Gilman sponsored legislation and obtained preliminary funding for the National Park Service to construct a visitor center.

In his passing away on October 12, 2002, we lost Town of Hancock Representative George Frosch. He worked on protecting the Upper Delaware from its inception. George's involvement began with the old Bureau of Outdoor Recreation's study. He served on the Conference of Upper Delaware Towns (COUP), the Upper Delaware Citizens Advisory Council (CAC), and, after the Management Plan was written, on the Upper Delaware Council since 1988.

George was a champion of private property rights. He chaired the UDC in 1996 and received the Council's Distinguished Service Award. He will be missed.

I would like to congratulate and wish the new officers a successful year.

## Wild and Scenic Rivers Act

*"It is hereby declared to be the policy of the United States that certain selected rivers of the Nation which, with their immediate environments, possess outstandingly remarkable scenic, recreational, geologic, fish and wildlife, historic, cultural, or other similar values, shall be preserved in free-flowing condition, and that they and their immediate environments shall be protected for the benefit and enjoyment of present and future generations."*

## UDC Activity Highlights in FY 2002

- ☞ Approved the UDC's fourth Five-Year Operating Program for FY 2003-2007 on Sept. 5, 2002, incorporating recommendations from the board's strategic planning workshop held on Aug. 10.
- ☞ Conducted a preliminary, chapter-by-chapter review of the River Management Plan at its 15-year mark.
- ☞ Reviewed and issued comment letters on numerous locally significant development proposals, zoning changes, and permit applications.
- ☞ Monitored the impacts of a DRBC-declared drought emergency for the Delaware River Basin in effect from Dec. 18, 2001 through Nov. 25, 2002, and sought accountability from New York City DEP on the draw-down of the Cannonsville Reservoir to record low levels and on water-wasting leaks in the Delaware Aqueduct system.
- ☞ Participated in the successful Jan. 30, 2002 nomination of Route 97 to the NYS Scenic Byways Advisory Board, and celebrated Gov. Pataki's official Aug. 6 designation of the Upper Delaware Scenic Byway with traveling dedication ceremonies held along Route 97 on Sept. 21.
- ☞ Administered \$50,000 in grant funding for projects benefiting the UDC's NYS member towns, and a \$20,000 grant for the Upper Delaware Scenic Byway project.
- ☞ Participated on the DRBC's Watershed Advisory Council tasked with drafting a Comprehensive Water Resources Management Plan for the Delaware River Basin and regularly provided input to the DRBC's Flow Management Technical Advisory Committee.
- ☞ Began distributing 30,000 updated UDC "Visitor Information Map and Guide" brochures in April 2002.
- ☞ Served on the planning committee for "Delaware River Sojourn: A Revolutionary River", including special cere-

## Upper Delaware Council Staff

Full-time Employees:

**Executive Director**.....William E. Douglass  
**Senior Resource Specialist**.....David B. Soete  
**Public Relations/Fundraising Specialist**.....  
.....Laurie Ramie  
**Office Manager**.....Carol Coney

Contractors:

**Bookkeeper**.....William McAllister, CPA  
**Auditors**.....Eckersley & Ostrowski, CPA  
**Attorney**.....William C. Rosen, Esq.

monies to mark PA DCNR's designation of the Delaware as its "Feature River of the Year" for 2002.

☞ Participated in a series of meetings, hosted by PPL, to discuss issues relating to the FERC relicensing of the Lake Wallenpaupack hydroelectric project.

☞ Requested a reduction in minimum size limits for catches of striped bass and a study of their migration patterns in the upper reaches of the Delaware River.

☞ Provided input to the NY-PA Joint Interstate Bridge Commission and its members on construction proposals, including design options for Shohola-Barryville Bridge.

☞ Supported the NYS DEC's efforts to reopen a public river access in Cocheton and advised the agency on reconstruction work at its Narrowsburg Access.

☞ Provided input on the PA DEP's Environmental Action Plan for the Upper Delaware River Watershed.

☞ Helped orient NPS UDS&RR Superintendent Dave Forney to the unit's unique partnership-based management approach upon his July 1, 2002 appointment.

☞ Served on the River Valley Visioning Committee which sponsored forums on economic development and managing change.

☞ Published a quarterly newsletter for 12,000 subscribers, issued news releases, distributed literature, and offered presentations for educational outreach.

☞ Co-sponsored the DRBC's 2002 Water Snapshot basin-wide water quality monitoring on April 19-28.

☞ Actively engaged elected representatives through meetings with the Government Officials Liaison Subcommittee and regular UDC correspondence.

☞ Hosted a UDC Family Raft Trip on Aug. 3 from Minisink to Pond Eddy which attracted 174 guests.



## Statement of Fund Balances

	Year Ending 9/30/02	Year Ending 9/30/01
<b>REVENUES</b>		
NPS Cooperative Agreement	\$300,000	\$300,000
Restricted Grants	72,500	0
Contributions	75	0
Interest Income	7,631	19,179
Other Income	0	0
<b>Total Revenues</b>	<b>\$380,206</b>	<b>\$319,179</b>
<b>EXPENSES</b>		
Personnel	\$201,759	\$194,515
Special Projects/Program Services	112,015	55,171
Operations	54,740	58,248
Interest Refund-NPS	2,531	6,227
<b>Total Expenses</b>	<b>\$371,045</b>	<b>\$314,161</b>
Revenue in Excess of Expenses	\$9,161	\$5,018
<b>TRANSFER</b>		
Capital Expenditures	0	(\$2,878)
Capital Expenditures Capitalized	0	\$2,878
Change in Net Assets	\$9,161	\$5,018
Net Assets - Beginning of Year	\$247,275	\$242,257
Net Assets - End of Year	\$256,436	\$247,275

## UDC Membership (as of Sept. 30, 2002)

2002 Officers: Chair Lewis J. Schmalzle; Vice-Chair Bruce Selneck; Secretary-Treasurer Charles Wieland

### MEMBER

Town of Hancock  
 Town of Fremont  
 Town of Delaware  
 Town of Cochecton  
 Town of Tusten  
 Town of Highland  
 Town of Lumberland  
 Town of Deerpark  
 Lackawaxen Township  
 Shohola Township  
 Westfall Township  
 State of New York  
 Commonwealth of Pennsylvania  
 Delaware River Basin Commission  
 National Park Service (partner)

### REPRESENTATIVE, ALTERNATE(S)

George H. Frosch  
 John B. Niflot, James A. Greier  
 Harold G. Roeder, Jr., Eric J. Nystrom  
 Larry H. Richardson, John Reggero  
 Charles Wieland, Richard B. Crandall  
 Lewis J. Schmalzle, Allan Schadt  
 Nadia Rajsz, John LiGreci  
 Philip D. Chase, Mel Decker  
 John S. McKay, Fred Bartsch, 1st Alt., Per Hansen, 2nd Alt.  
 Bruce Selneck, George Fluhr, 1st Alt., Steven Dellert, 2nd Alt.  
 Alan Bowers  
 William J. Rudge  
 Marian H. Hrubovcak, David J. Lamereaux  
 Carol Collier  
 Marie Rust, David C. Forney

Membership Changes in FY 2002: Westfall Township Alternate Diane Banach departed the UDC board in October, 2001. Town of Deerpark 2nd Alternate James Chandler departed in February, 2002. Fred Bartsch returned as 1st Alternate for Lackawaxen Township in March, 2002. National Park Service Upper Delaware Scenic and Recreational River Superintendent David C. Forney's appointment became effective on July 1, 2002, taking over for Acting Superintendent Sandra Schultz.

## FY 2002 Revenues and Expenditures

### REVENUES

NPS Cooperative Agreement.....	\$300,000
Restricted Grants.....	72,500
Interest Income.....	7,631
Contributions.....	75
<b>Total Revenues</b>	<b>\$380,206</b>

### EXPENDITURES

	<u>Personnel</u>	<u>Special Projects/ Program Services</u>	<u>Operations</u>	<u>Interest Payable</u>	<u>Capital Expenditures</u>	<u>Total by Function</u>
Substantial Conformance Review	105	10	27			142
Project Review	29,214	2,816	7,926			39,956
Technical Assistance Grants (Net)	7,849	20,171	2,129			30,149
Water Use/Resource Mgmt.	64,223	6,190	17,424			87,837
Public Affairs/Education	56,848	27,506	15,426			99,780
Fundraising	81	8	22			111
Interest Due Park Service				2,531		2,531
<b>Administration</b>	<b>43,439</b>	<b>4,187</b>	<b>11,786</b>			<b>59,412</b>
<b>Total Expenses</b>	<b>201,759</b>	<b>60,888</b>	<b>54,740</b>	<b>2,531</b>		<b>319,918</b>
Capital Expenditures					0	0
<b>Total Expenditures</b>	<b>\$201,759</b>	<b>\$60,888</b>	<b>\$54,740</b>	<b>\$2,531</b>	<b>0</b>	<b>\$319,918</b>



## Technical Assistance Grants

Since 1988, the Upper Delaware Council has awarded \$491,291 in Technical Assistance Grants funding for 133 projects by member towns and townships or their counties. Twelve grants totaling \$20,450 were approved in FY 2002:

**Town of Lumberland** - \$3,200 to identify, categorize, and inventory historic structures within the river corridor section of Lumberland.

**Town of Highland** - \$2,400 to codify and print the town's recently revised Land Use Regulations and other relevant laws and ordinances.

**Town of Tusten** - \$2,200 to conduct a drainage survey and develop a stormwater management plan for the "flats" area of Narrowsburg.

**Shohola Township** - \$1,900 to conduct a study of groundwater quality and quantity.

**Town of Delaware** - \$1,900 to develop a Town of Delaware web site.

**Town of Deerpark** - \$1,900 to codify all of Deerpark's local laws.

**Shohola Township** - \$1,500 to update Shohola's Enhanced-911 Program.

**Town of Fremont** - \$1,300 to develop a Town of Fremont web site.

**Town of Cochecton** - \$1,250 to print the town's zoning map in a GIS-based digitized, color format.

**Pike County** - \$1,100 to compile and print an index for the 584-page book, "Pike County History", authored by the late Norman Lehde.

**Town of Lumberland** - \$1,000 to develop a Town of Lumberland web site.

**Town of Fremont** - \$800 to print 200 copies of Fremont's newly revised zoning laws.

## 2002 Annual Awards Banquet

The Upper Delaware Council's 14th Annual Awards Banquet was held on April 28, 2002 at The Club at Villa Roma in Callicoon, NY with 118 guests in attendance. The Hon. Jacob E. Gunther III, New York State Assembly, 98th District, delivered the keynote address. Twelve awards were presented in the following categories to individuals, organization, communities, and agencies that have contributed to the protection and enhancement of the Upper Delaware River Valley:

Distinguished Service Award.....**Thomas J. Shepstone**

Robin M. Daniels Memorial Lifesaving Award.....**Dr. Patrick Haslett and Oluwatobi Haslett**

Outstanding Community Achievement Award.....**Sullivan Renaissance**

**2001 beautification projects in Callicoon, Cochecton, Eldred, Long Eddy, Fremont/Hankins, Lumberland, and Narrowsburg**

Partnership Award.....**PENNDOT District 4-6, Wayne Highlands School District, and Damascus Township, PA**

Community Service Award.....**Laurie Stuart**

Cultural Achievement Award.....**Peter Osborne**

Recreation Achievement Award.....**The Eagle Institute**

Volunteer Award.....**George Banta**

Special Recognition.....**Jim Serio**

Special Recognition.....**Dennis Wilson**

Special Recognition.....**Lumberland Environmental Management Council**

Oaken Gavel Award.....**Larry H. Richardson**

## Upper Delaware Council Objectives for Fiscal Year 2003

- ♦Maintain vigilance in reviewing local projects, ordinances, variances, and zoning appeals, as well as federal and state permit and license applications, to determine any potentially adverse environmental impacts on the river corridor.
- ♦Gather documentation and build support to justify the request for a minimum flow target at the Callicoon gauge to improve the balance of upstream releases.
- ♦Investigate strategies and techniques to accommodate development and plan for growth while protecting open spaces and the river valley's character.
- ♦Address long-range UDC funding needs by requesting a base operating increase from the U.S. Dept. of the Interior, contributions from NYS and PA, and grants.
- ♦Develop an appropriate rationale to encourage the four eligible, non-participating Wayne County townships to consider joining the Upper Delaware Council.
- ♦Co-sponsor a public education conference on river flows and releases.
- ♦Participate in a GIS-based mapping project for the Delaware River Watershed.
- ♦Re-evaluate spacing guidelines between river rest stops advised in the River Management Plan based on changing river uses as part of the RMP review.

- ♦Comment on the Environmental Assessment for the Mongaup Interpretive Center proposal when released, and support funding requests for final design and construction.
- ♦Petition PA DCNR to add the Upper Delaware River in Pike County to the Pennsylvania Rivers Conservation Registry, enhancing the townships' eligibility for grant funding.
- ♦Administer grant funding for the New York State town UDC members and the Upper Delaware Scenic Byway secured by Senator Bonacic in 2002. Assist in the scenic byway organization's incorporation process and Enhancement Plan project implementation.
- ♦Facilitate a meeting to address maintenance, infrastructure, and emergency response concerns involving freight railroad transportation in the river valley.
- ♦Explore the feasibility of establishing an Upper Delaware River Valley Museum.
- ♦Host the 15th Annual Awards Banquet on Apr. 27 and Family Raft Trip on Aug. 2, 2003 to recognize contributions to and foster appreciation of the river resource.
- ♦Promote education on such issues as swimming and boating safety, conservation, fishing and hunting regulations, and the need to respect private property.
- ♦Advance the development of an Upper Delaware Council web site.